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Deputy Minister Meeting – February 12, 2022

Date created: February 12, 2022

Title: Freedom Convoy 2022

Issue: Border impacts at ports of entry (POE) as result of protest activity, changes in volumes, redirecting of traffic and commercial vehicles, and any impacts to our ability to clear goods and maintain uninterrupted supply chains

Speaking Points:

- COVID Mandate protests at or in close proximity to POEs are occurring and may continue or spread depending on the momentum of the Freedom Convoy 2022 movement.
- Overall threat level for Canada's POEs remains low, though the Agency is prepared to respond, in concert with law enforcement partners including United States (US) Customs and Border Protection (CBP), if the threat environment changes.
- s.39
- We have already seen impacts to our POEs in the Prairie (Coutts, AB and Emerson, MB), Southern Ontario (SOR) (Windsor, Sarnia and Fort Erie, ON), Northern Ontario (Cornwall, ON) and Pacific (Surrey, BC) regions. These events are on-going.
- **Windsor** - At Ambassador Bridge (Windsor, ON), the bridge remains closed to inbound (to Canada) traffic. . The Royal Canadian Mounted Police (RCMP), Ontario Provincial Police (OPP) supplemented by other municipal police forces are assisting re-establishing public order to support the Windsor Police Service in the protest area. As of 13:30 ET on February 12, law enforcement agency (LEA) partners and first responder presence has increased and negotiations ongoing with protestors and have been able to move the protestors further away from the port of entry. The number of protestors has increased as the event is being live streamed on social media. Roadways leading to and from the Ambassador Bridge continue to be closed by Police to prevent additional protestors from gaining access to the area. The Police negotiation team is giving protestors the opportunity to leave and many have, with no significant arrests yet occurring. The Windsor Tunnel remains open, however, there are higher volumes of traffic being reported. No traffic delays are currently reported.

- **Sarnia** - the Blue Water Bridge (Sarnia, ON) continues to receive heavy car and truck traffic diverting from Windsor. As of 12:30 ET on February 12, the Blue Water Bridge reports border wait times of 35 minutes. No delays have been reported for US bound traffic. Highway 402 remains closed by the OPP due to the ongoing protest involving farm implements and personal vehicles. All traffic on Highway 402 approximately 30 km east of Sarnia is being rerouted by the OPP.
- **Fort Erie** - Other SOR POEs have been impacted by these demonstration activities and the redirection of commercial traffic, including the Peace Bridge POE (Fort Erie, ON). As of 13:30 ET on February 12, approximately 120 vehicles, including two transport trucks converged on the area of the Fort Erie Peace Bridge POE. Initially protestors were able to access the CBSA plaza on foot by jumping fencing or entering through open parking lots adjacent to the POE. Police and CBSA were able to direct the protestors to leave the premises after 20 minutes. The NRPS and OPP are closely monitoring, but the protestors have moved to Mather's Arch Park. There is no wait time at the POE. OPP proactively activated signage to redirected US bound traffic to cross at the Queenston-Lewiston Bridge in Niagara Falls. The POE remains open at this time for Canada and US bound traffic.
- **Coutts** - As of February 12 at 13:30 hours, the highway north of Coutts, AB continues to be impeded by protesters blocking the provincial highway. All traffic at Coutts POE is being redirected to adjacent POEs. The Minister has approved the temporary suspension of CBSA services at Coutts in support of a formal request received by the RCMP effective 13:00 MT today. Comms and Border Alert team engaged in preparing notifications to clients and stakeholder.
- **Emerson** – As of February 12 at 13:30 the blockade remains in place. All commercial traffic is being re-routed pre-primary back to the US and directed to alternate POEs. Canada and US bound traffic is restricted with clients being diverted to adjacent POEs.
- **Cornwall** - As of 13:30 ET on February 12, at the Cornwall, ON POE, there are approximately 75 vehicles consisting mostly of tractors, large farm equipment, and personal pick-up trucks just outside of the POE's compound. One lane of traffic to Canada is still accessible and police (Akwesasne Mohawk Police and OPP) are on site for traffic control. No impact to POE operations.
- **Pacific Highway** - As of 12:30 ET on February 12, the demonstration continues near the Pacific Highway (Surrey, BC) POE. No operational impacts are reported at this time.
- The CBSA will continue to report on border impacts and will coordinate with public safety and law enforcement partners on potential responses. The Agency has also made preparations for redeployment of resources, as needed.

Foreign Tow Truck Operators

- The CBSA was advised by law enforcement partners (RCMP at Coutts, Windsor Police at the Windsor Ambassador Bridge), that local tow truck operators have faced intimidation by

protestors, particularly from the trucking community. As a result, the Canadian law enforcement agencies are unable to secure sufficient assistance from towing operators to assist in removing personal vehicles, tractor trailers, farm implements and other heavy equipment from protest blockade sites.

- The CBSA was engaged in the discussions and has confirmed that the CBSA would permit the entry of foreign tow truck operators and their equipment to assist the RCMP due to the ongoing safety and security situation. The operators would be granted entry to Canada without a work permit to their role in supporting the emergency services engaged in disrupting the protest activity.
- The State of Michigan had made it known to the Government of Canada that tow truck operators in Southeastern Michigan were available to provide support to the Windsor Police Service for any enforcement operation in the area of the Windsor Ambassador Bridge. The CBSA provided this information to the Windsor Police Service as well as the Mayor of the City of Windsor to incorporate this capacity into their operational planning. On February 12, 2022, the CBSA facilitated the entry of 12 Michigan-based tow trucks into Canada at the Windsor Tunnel. The operators were secured by the Windsor Police Service through coordination with the State of Michigan.

Partner/Stakeholder Engagement

- The CBSA, in concert with law enforcement partners and in close consultation with US CBP at the local and regional levels, continues to adjust operations as the threat environment changes. The CBSA has embedded management representatives within the law enforcement incident command structure where protests are underway or are planned. The CBSA has shared all available intelligence with our partners and has taken steps to enhance the vigilance at POEs through increased examinations and increasing physical security of offices.

POE name	Province	S.37 POE	Designated Commercial Office	Status	Police of Jurisdiction	POJ Notified	POJ Present
Pacific Highway	BC	Yes	✓	Ongoing PROTEST	RCMP	Yes	Yes
Douglas	BC	Yes			RCMP	Yes	No
Abbotsford/Huntington	BC	Yes	✓		Abbotsford PD	Yes	No
Coutts	AB	Yes	✓	Ongoing BLOCKADE	RCMP	Yes	Yes
North Portal	SK	Yes	✓	Planned PROTEST	RCMP	Yes	No
Emerson	MB	Yes	✓	Ongoing BLOCKADE	RCMP	Yes	Yes
Pigeon River	ON	Yes	✓	Planned PROTEST	Ontario Provincial Police	Yes	TBD
Fort Frances	ON	Yes	✓	Planned PROTEST	Ontario Provincial Police	Yes	TBD
Sault Ste Marie	ON	Yes	✓	Ongoing PROTEST	Sault Ste Marie Police	Yes	TBD
Sarnia	ON	Yes	✓	Ongoing PROTEST	Ontario Provincial Police	Yes	Yes
Windsor - Ambassador Bridge	ON	Yes	✓	Ongoing BLOCKADE	Windsor Police/OPP	Yes	Yes
Windsor-Detroit Tunnel	ON	Yes			Windsor Police/OPP	Yes	Yes
Fort Erie (Peace Bridge)	ON	Yes	✓	Ongoing PROTEST	Niagara Regional Police/OPP	Yes	Yes
Rainbow Bridge	ON	Yes			Niagara Regional Police/OPP	Yes	No
Niagara (Queenston)	ON	Yes	✓	Planned PROTEST	Niagara Regional Police/OPP	Yes	Yes
Lansdowne	ON	Yes	✓		Ontario Provincial Police	Yes	No
St-Bernard-de-Lacolle	QC	Yes	✓	Planned PROTEST	Sûreté du Québec	Yes	No
Stanstead	QC	Yes	✓		Sûreté du Québec	Yes	No
St-Armand/Philipsburg	QC	Yes	✓		Sûreté du Québec	Yes	No
Woodstock	NB	Yes	✓	Planned PROTEST	RCMP	Yes	No
St. Stephens	NB	Yes	✓		RCMP	TBD	No

- US CBP - Three senior level briefings with US CBP (Feb 8 and Feb 11) and Public Safety- Department of Homeland Security (Feb 10) were conducted to provide situational awareness of the ongoing and planned protests – there is another briefing with CBP leadership planned for Monday, February 14.
- At the regional level, Regional Directors General (RDG) and District Directors have maintained direct contact with US CBP Office of Field Operations Directors of Field Operations (US CBP OFO) and US CBP Port Directors to coordinate business continuity planning and sharing information relating to ongoing and planned protest activities. US CBP at the port level have been included in interagency planning for planned protests at Fort Erie/Buffalo scheduled for February 12.
- CBSA and US CBP meet daily at the operational level and senior management level (RDGO) to discuss the coordination of alternate ports/diversion/expanded hours of operations, the processing/facilitating of live animals and discuss roles and responsibilities at the border i.e. US CBP s.38 [REDACTED]
- The CBSA meets with the US Consul relating to steps being taken at the borders (CBSA related only). Regular meetings occur with senior management (RDG to RDG) of the Canadian Food Inspection Agency to discuss the movement of sensitive loads.
- The Agency continues to engage with members of the Border Commercial Consultative Committee and industry (e.g., Canadian Trucking Alliance) to share information as we are able, and to facilitate border clearances.
- We are currently examining some modifications to commercial processes to ensure that as trucks and goods are rerouted they can move smoothly through different POEs.
- Contact with Other Government Department partners (Industry Canada and Innovation Science and Economic Development Canada), as well as more traditional partners is underway to better understand impacts on supply chain and potential impacts in the health and agriculture areas.

Authorities and Contingency Planning

- BSOs have no authority to conduct an arrest in relation to a domestic event, occurring outside of the confines of POEs. This means that the CBSA does not intervene in demonstration activities occurring outside of POE property and will refer such matters to local law enforcement agencies for response.
- The CBSA has contingency plans in place and works closely with our law enforcement partners to respond to activities or events that may impact POE operations, including POE closures.
- Participating in lawful protests, in and of itself, is not grounds to deny individuals entry into Canada and there is no legal authority to refuse entry to a foreign national solely for seeking to participate in a peaceful protest.

- Border services officers (BSO) at primary encountering foreign nationals entering Canada for the purposes of participating in protests have been instructed to refer such persons to secondary for confirmation of their eligibility to enter Canada. BSOs have also been instructed to exercise enhanced vigilance and closely examine travellers to ensure the requirements issued by the Public Health Agency of Canada under the Quarantine Act are met and individuals are seeking to enter Canada for a lawful purpose.

Background:

On January 15, 2022, Order in Council (OIC) changes came into effect requiring mandatory vaccination for commercial truck drivers crossing the border. In response to this, large protests took place in the Ottawa area during the weekend of January 28 - 30, 2022 and are ongoing. Protests and demonstrations have spread to other cities in Canada on the weekend of February 4 – 6, 2022, including at Queens Park in Toronto and Quebec City, with additional protest activity underway or planned for various POEs across Canada.

Protests at or near POEs are occurring and may continue or spread depending on the momentum of the Freedom Convoy 2022 movement and, likely, the Government of Canada's response.

Participating in lawful protests, in and of itself, is not grounds to deny individuals entry into Canada and there is no legal authority to refuse entry to a foreign national solely for seeking to participate in a peaceful protest.

BSOs at primary encountering foreign nationals entering Canada for the purposes of participating in protests have been instructed to refer such persons to secondary for confirmation of their eligibility to enter Canada.

BSOs have also been instructed to exercise enhanced vigilance and closely examine travellers to ensure *Quarantine Act* requirements are met and individuals are seeking to enter Canada for a lawful purpose. Direction and guidance to this effect was issued by the CBSA's Operational Guidance Division on January 28, 2022. The guidance also reminded frontline operations of the relevant policies and procedures.

When conducting their duties at POEs, BSOs have regulatory authorities under a number of acts of Parliament, primarily the *Customs Act*, the *Immigration and Refugee Protection Act* (IRPA) and the *Quarantine Act*.

Using such regulatory authorities, officers would refuse entry to foreign nationals who are inadmissible pursuant to IRPA. For example, foreign nationals who have a criminal history would be found criminally inadmissible to Canada and, in most cases, would return to the US immediately following their POE examination. Persons who intend to participate in unlawful domestic activities may also be found inadmissible at the POE if they misrepresent their true purpose of travel to the CBSA.

BSOs can also use their regulatory authorities under the *Customs Act* to identify and examine persons of interest and their goods, regardless of their country of citizenship. This would give officers authorities to examine goods, including conveyances (e.g., vehicles) crossing the border.

CBSA officers also have regulatory authorities to administer the current OICs made pursuant to section 58 of the *Quarantine Act*. The OICs prohibit all non-exempted foreign nationals from entry to Canada if they do not meet the definition of fully vaccinated persons, which includes requirements to undergo suitable pre-arrival COVID-19 testing, and, in many cases, on-arrival or in-Canada testing. Foreign nationals entering from the US who are so prohibited from entry pursuant to the OICs are immediately Directed Back to the US.

In addition to the above regulatory authorities, CBSA officers also have arrest authorities under the various Acts they administer, including the *Customs Act*, IRPA and *Criminal Code of Canada*.

However, BSOs have no authority to conduct an arrest in relation to a domestic event, occurring outside of the confines of POEs. This means that the CBSA does not intervene in demonstration activities occurring outside of POE property and will refer such matters to local law enforcement agencies for response.

Current/On-going Operational Impact:

Coutts, AB

As of February 12, the highway north of Coutts continues to be impeded by protesters blocking the provincial highway. All traffic at Coutts POE is being redirected to nearby POEs.

Emerson, MB

As of 00:23 ET on February 12, Emerson POE reports no changes in regards to the blockade north of the Emerson POE on Hwy 75. A border alert was sent in the evening of February 10 to inform subscribers of the blockade at Emerson and to provide alternate crossings for commercial services. CBSA Communications products were also released including a Media Release.

Windsor, ON (Ambassador Bridge and Windsor Tunnel POEs)

The Ambassador Bridge remains closed to Canada-bound traffic. As of 03:00 ET on February 12, there has been a significant reduction in the number of protesters on foot at the Huron Church/College Ave intersection. A number of the protest vehicles have also left the area. Protest vehicles located on north bound Huron Church have repositioned and are only obstructing the left lane. As of 03:00 ET, only local law enforcement have Wyandotte St W blocked, there are no protest vehicles visible at this location

As of 08:30 ET LEA partners and first responder presence has increased and negotiations ongoing with protestors. Approximately 300 LEA personal are onsite with armoured vehicles and Emergency Medical Services. The negotiation team is giving protestors the opportunity to leave and many have, with no hands on interactions yet occurring.

Windsor Tunnel continues to process more commercial vehicles as a result of the situation at Ambassador Bridge.

Sarnia, ON (Blue Water Bridge)

The blockade is still in place on the 402 Hwy between Nauvoo Rd and Forest Rd. As of 08:30 ET on February 12, the Blue Water Bridge reports border wait times of 35 minutes. No delays have been reported for US bound traffic.

Fort Erie, ON (Peace Bridge)

The Peace Bridge is receiving diversions of trucks from Windsor and Sarnia. On February 11, CBSA Chief/Manager presence was established on a 24/7 basis in the joint OPP/Niagara Regional Police EOC and a CBSA Intelligence Officer attended Peace Bridge to provide briefings to BSOs and Superintendents on an anticipated convoy. All five truck lanes are currently open. As of 08:30 ET on February 12, there are no border wait time delays.

As of 09:07 ET on February 12, approximately 120 vehicles, including two transport trucks with flags and one dump truck were sighted; police are ready to mobilize should they decide to head towards Peace Bridge. Fort Erie municipal vehicles and Niagara Regional Police can be seen at the Central Ave exit off the QEW and appear to be closing it off, and at the intersection of Central Ave and Queen St.

Cornwall, ON

As of 09:15 ET on February 12, there are approximately 30 vehicles consisting mostly of tractors, large farm equipment, and personal pick-up trucks just outside of the POE's compound. Lanes are still accessible to traffic and police (Akwasasne Mohawk Police and OPP) are on site for traffic control.

Surrey, BC (Pacific Highway)

As of 05:30 PST (08:30 ET) on February 12, the demonstration continues near the POE. The increased presence of protestors remains. No operational impacts are reported at this time. The demonstration had previously reported approximately 150-200 participants, as of 23:00 ET on February 11.

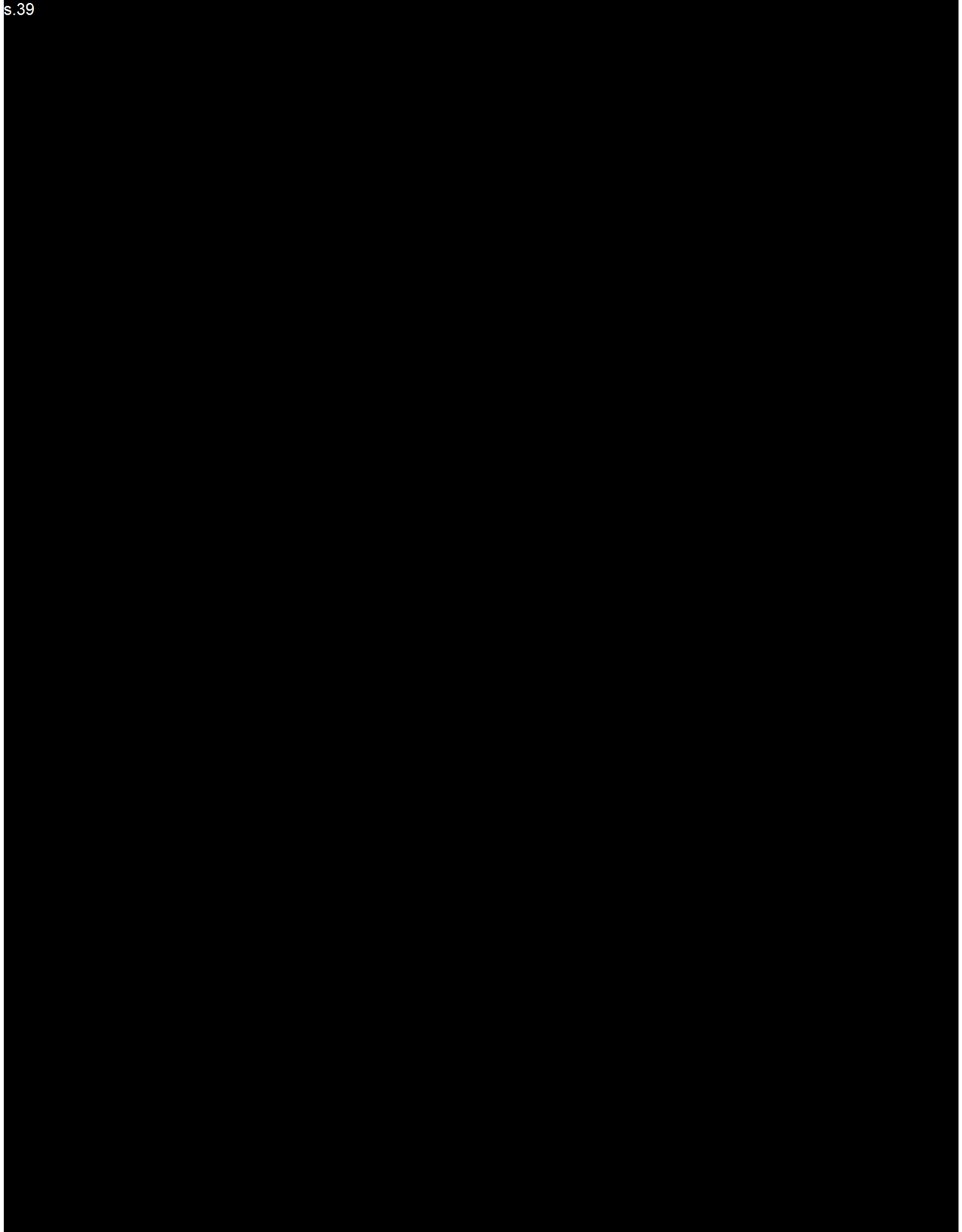
US Protestors Identified at POEs (reports received from CBSA POEs regarding Enhanced Vigilance Examinations of potential protestors)

POE	Vehicle #	Enhanced vigilance exams (PAX #)	Direct Back	Allowed to Leave	Granted Entry	Comments
Pac Hwy Traffic, PAC	2	3	3	0		Wrong turns attempting to protest at Peace Arch Park.

POE	Vehicle #	Enhanced vigilance exams (PAX #)	Direct Back	Allowed to Leave	Granted Entry	Comments
Douglas, PAC	10	21	18	3		Wrong turns attempting to protest at Peace Arch Park.
Lansdowne, NOR	1	2			2	Journalists looking to document the protests in Ottawa. Provided necessary credentials and had equipment consistent with their stated purpose of travel.
Prescott, NOR	1	1			1	Unvaccinated Cdn citizen/US resident has been directed to quarantine by CBSA and PHAC.
Sault Ste. Marie, NOR	2	2	1			US citizen attempting to join protest in Ottawa. Cdn citizen expressing extremist views refused to comply with COVID entry requirements and ran the port.
Total	16	29	22	3	3	

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Titre	Portable :	Titre	
Direction générale		Direction générale	



COVID Mandate Protests – Impacts to Priority CBSA Ports of Entry



PROTECTED B

2022/2/12 13:30

- 

Ongoing Blockade of CBSA Port of Entry –
Travellers and Commercial Goods
- 

Ongoing Protest in Proximity to CBSA Port of Entry –
No Impact
- 

Planned Protest in Proximity to CBSA Port of Entry
- 

CBSA Port of Entry – Designated Commercial Office –
Not Currently Impacted

CBSA Priority Ports of Entry

1. Pacific Highway*

2. Douglas

3. Abbotsford/Huntington

4. Coutts*

5. North Portal*

6. Emerson*

7. Pigeon River*
8. Fort Frances*

9. Sault Ste Marie*

10. Sarnia (Blue Water)*

11. Windsor (Ambassador)*

12. Windsor-Detroit Tunnel

13. Fort Erie (Peace Bridge)*

14. Rainbow Bridge
15. Niagara Falls (Queenston)*

16. Lansdowne*

17. St-Bernard-de-Lacolle*

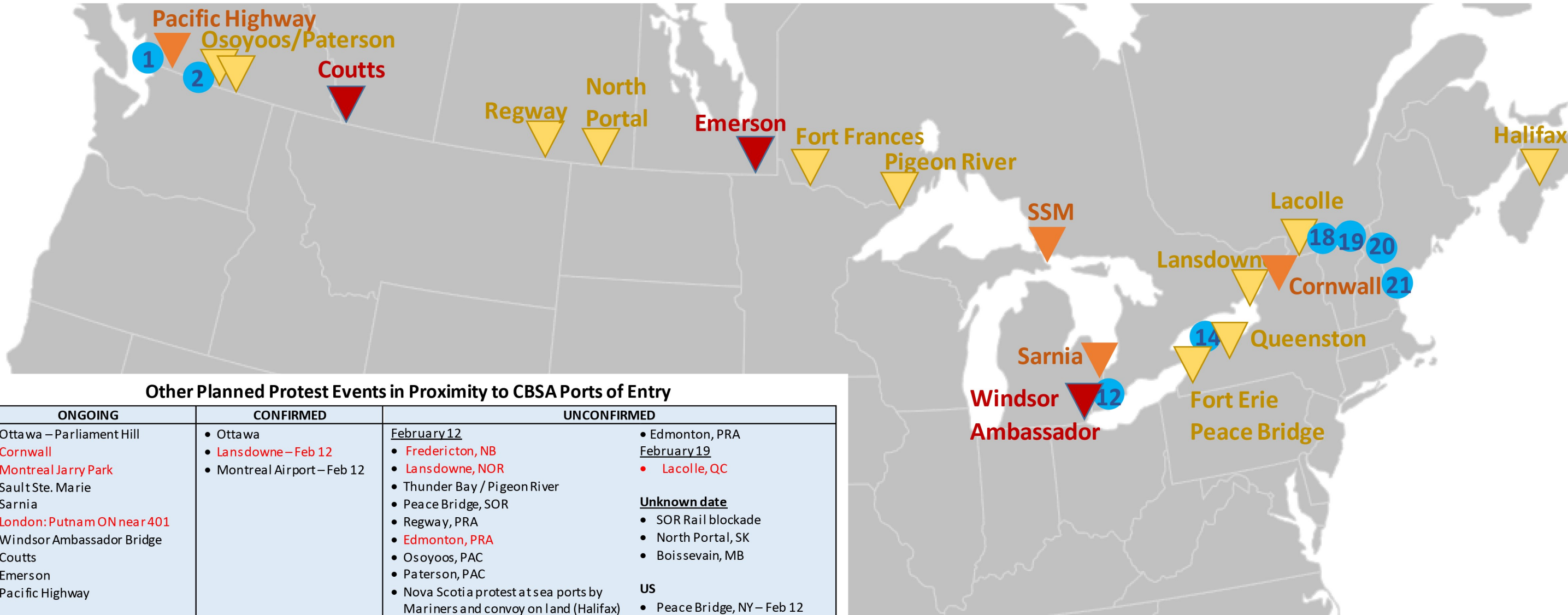
18. Stanstead (Rte 55)*

19. St-Armand/Philipsburg*

20. Woodstock*

21. St.Stephens – 3rd Bridge*

*Designated
Commercial Office



Other Planned Protest Events in Proximity to CBSA Ports of Entry

ONGOING	CONFIRMED	UNCONFIRMED	
• Ottawa – Parliament Hill • Cornwall • Montreal Jarry Park • Sault Ste. Marie • Sarnia • London: Putnam ON near 401 • Windsor Ambassador Bridge • Coutts • Emerson • Pacific Highway	• Ottawa • Lansdowne – Feb 12 • Montreal Airport – Feb 12	<u>February 12</u> • Fredericton, NB • Lansdowne, NOR • Thunder Bay / Pigeon River • Peace Bridge, SOR • Regway, PRA • Edmonton, PRA • Osoyoos, PAC • Paterson, PAC • Nova Scotia protest at sea ports by Mariners and convoy on land (Halifax) <u>February 13</u> • Fredericton, NB • Fort Frances, NOR	• Edmonton, PRA <u>February 19</u> • Lacolle, QC <u>Unknown date</u> • SOR Rail blockade • North Portal, SK • Boissevain, MB <u>US</u> • Peace Bridge, NY – Feb 12 • Port Huron / Sarnia – Feb 12

DL – 3 – Releasable to Authorized Organizations and Key Decision Makers

<i>Situational Report</i>
COVID-19 Mandate Protests Operational Impacts
February 12, 2022 – 1500 ET

Background

On January 15, 2022, an Order of Council (OIC) was put in place to mandate vaccinations for commercial truck drivers crossing the border. As a result, commercial truck drivers around the country have organized and started protesting outside port of entries (POEs) by blocking roads and slowing traffic, along with a convoy of commercial vehicles headed towards Ottawa to protest outside Parliament.

Bottom Line**Cornwall**

- As of 1200 ET, there are roughly 75 vehicles including tractors, trucks and cars, at or near the intersection (just outside the PO. There is approximately 100-150 people participating. No impact to operations at this time.

Lansdowne

- As of 10:51ET, a line of trucks/cars and dump trucks left the village of Lansdowne and heading south. OPP at the Hill Island bridge have been notified. Vehicles have begun to gather at the meeting spot in Gananoque.
- As of 1314 ET, POE reports no delays

Ambassador Bridge

- It is anticipated the ramps to the Ambassador Bridge will be opened at some point today @12:00 – OPP has taken back most of occupied area and continues to push line back towards Tecumseh. Once the police formed a line, protestors lined up opposite them and were informed, via loudspeaker, to move or they will be arrested.
- The situation is fluid and ongoing
- As of 1200 ET on Feb 12, protestors and the blockade remain along Huron Church Rd. Partner agencies report police move in on Ambassador Bridge blockade after injunction deadline passes. [Link](#)
- As of 1013 ET, the border wait time is 5 min

Peace Bridge

- People on foot are attempting to breach CBSA entrance at PB Traffic. Info relayed to Bridge Chiefs. 2 NRP marked vehicles, and 4 officers in employee parking lot.
- QEW Ramps at Concession/Thompson Rd/Central Ave US bound closed by OPP
- At 1000 ET, Vehicles and pedestrians on Netherby overpass. Vehicles waiting to join convoy lines up to Montrose. Pedestrians on Lyons creek overpass as well.
- As of 1310 ET the border wait time is 2 min for commercial trucks and 8 min for travellers

Sarnia Blue Water Bridge

- As of 12:15 ET, TC reports that a group of approximately 30 people has begun to gather underneath the Blue Water Bridge along the water front. Some members in the group are waving Canada / United States of America flags. The O.P.P was notified.
- As of 1246 ET, the Blue Water Bridge reports border wait times of 45 minutes for commercial trucks.

Emerson

- As of 00:23 ET on February 12, 2022, Emerson POE reports no changes in regards to the blockade.

Coutts

- As of 1330 ET, services at Coutts POE will be temporarily suspended this afternoon. PRA and HQ are preparing messaging.

Pacific Highway

- As of 10:00 PST, the demonstration continues near the POE, with approximately 150-200 participants.. One RCMP vehicle is parked monitoring gathering in that location. RCMP have set up multiple checkpoints to control access to and from the POE's.
- 8th Ave and 176th Street in all directions.
Highway 99 and 8th Ave roundabouts
0 Ave and 184th Street
2nd and 4th Ave and 175a Street
- There was no media observed on site. There is currently no impact on operations at Pac Hwy Traffic or Pac Hwy Commercial Operations.

Upcoming Protests Events

Upcoming Protests Events		
ONGOING	CONFIRMED	UNCONFIRMED
- Ottawa – Parliament Hill protest continues - Cornwall - As of 0850 ET, there are about 26 vehicles just outside the POE. Police on site. - Sault Ste. Marie – no protestors but police on site - Sarnia – Hwy 402 blockade - London: Putnam ON near 401, approximately 20 MTO vehicles waiting in parking lot. Destination unknown, but there is a scheduled Slow Roll from London to Windsor scheduled for today - Windsor Convoy for Freedom 2022 – Ambassador Bridge - Coutts – North and South bound lanes blocked off, gates closed. RCMP request in to close the POE. - Emerson – Blockade remains north of the POE. Some processing for passenger vehicles. Commercial redirected. - Pacific Highway (near POE)	- Ottawa – protests continue at Parliament Hill and downtown. - Lansdowne – Feb 12 - Intel reports of slow roll out of Gananoque through Town and heading to Hill Island - Montreal Airport – Feb 12, 2022 Overseas: - New Zealand – protest activity in support of Canadian protests - France – Protest activity in support of Canadian protests (convoy to Belgium) - Netherlands Feb 12 – Protest activities related to Canadian protest (potentially related to convoy to Belgium)	CANADA <u>February 12</u> - Fredericton, NB - Montreal, QUE (Jarry Park) - Lansdowne, NOR (Thousand Island Bridge) - Thunder Bay / Pigeon River - Peace Bridge, SOR - Regway, PRA - Edmonton, PRA - Osoyoos, PAC - Paterson, PAC <u>February 13</u> - Fredericton, NB - Fort Frances, NOR - Edmonton, PRA <u>February 19</u> <u>Unknown date</u> - SOR Rail blockade - North Portal, SK / Boissevain, MB USA - Buffalo – Feb 12 - Peace Bridge, NY – Feb 12 - Port Huron / Sarnia – Feb 12 Overseas

		• Brussels - Freedom Convoy Europe 2022 • Australia- protest activity in support of Canadian protests
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US Protestors Identified at Port of Entry

- Reports received from CBSA POEs regarding Enhance Vigilance Exams of potential protestors:

POE	Vehicle #	Enhanced vigilance exams (PAX #)	Direct Back	Allowed to Leave	Granted Entry	Comments
Pac Hwy Traffic, PAC	2	3	3	0		Wrong turns attempting to protest at Peace Arch Park.
Douglas, PAC	10	21	18	3		Wrong turns attempting to protest at Peace Arch Park.
Lansdowne, NOR	1	2			2	Journalists looking to document the protests in Ottawa. Provided necessary credentials and had equipment consistent with their stated purpose of travel.
Prescott, NOR	1	1			1	Unvaccinated Cdn citizen/US resident has been directed to quarantine by CBSA and PHAC
Sault Ste. Marie, NOR	2	2	1			U.S. citizen attempting to join protest in Ottawa. Feb 5: Cdn citizen expressing extremist views refused to comply with COVID entry requirements and ran the port
Total	16	29	22	3	3	

Atlantic Region

Quebec Region

- No impacts to CBSA operations reported

Northern Ontario Region

Sault Ste-Marie

- As of 13:08 ET, the POE reports an increase protestor presence to approx. 24 protestors. Protest has expanded to corner of Huron and Queen St. on the east side of Huron up to corner of Albert St. City Police presence has increase to approx. 10 officers - Still no operational impacts.

Cornwall

- As of 1200 ET, Protesters are near the POE, however no impact to operations at this time

- As 1132 ET, The crowd of supporters has grown to over 100 people with many vehicles parked down Water Street. It is difficult to see from the toll booth with all the farm vehicles. POE notes an increase of curious Akwesasne community members looping through. The U.S. Customs Border Protection (U.S. CBP) report no activity on the U.S. side. Two (2) ambulances went through in both directions without issue. Protestors have stated they will permit ambulances to flow.

[Police warn of delays at Cornwall border crossing amid tractor protest | CTV News](#)

Lansdowne

- As of 1200 ET, Kingston Intel reports that there is a scheduled Protest out of the Town of Gananoque that will be mustering in town and will be doing a “slow roll” through town and heading to Hill Island (Lansdowne). It is expected that this will begin at 10:00 ET in Gananoque. OPP (4 officers) are at the north and south bound ends of the Hill Island bridge.
- PHAC, Duty Free, TIBA, USCBP and OPP have all been advised of the planned protest for Hill Island.

Greater Toronto Area Region

- In response to social media posts announcing a possible demonstration, Toronto Police Service have closed streets around Queen’s Park Circle to traffic.
 - Toronto Police close streets ahead of 2nd weekend convoy protest. [Link](#)
- NOTAM is in effect for airspace restrictions over Queen’s Park in Toronto until 13 Feb.

Southern Ontario Region

Passage count week by week comparison (updated February 12, 2022 09:00 ET)

SOR Commercial Conveyance Count

# Passages (Commercial Conveyances)	2022-01-31	2022-02-01	2022-02-02	2022-02-03	2022-02-04	2022-02-07	2022-02-08	2022-02-09	2022-02-10	2022-02-11
	Monday	Tuesday	Wednesday	Thursday	Friday	Monday	Tuesday	Wednesday	Thursday	Friday
Windsor Ambassador Bridge Commercial	3,554	4,864	4,365	3,385	4,389	1,728	5	0	0	0
Sarnia Blue Water Bridge Commercial	2,117	2,828	2,182	1,937	2,460	2,663	4,845	5,119	4,894	4,894
Fort Erie Commercial	1,258	1,762	1,832	1,260	1,539	1,362	2,009	2,241	2,526	2,526
Niagara Queenston Commercial	1,168	1,386	1,440	1,017	1,152	1,213	1,372	1,914	1,964	1,964
Commercial Conveyance Total	8,097	10,840	9,819	7,599	9,540	6,966	8,231	9,274	9,384	9,384
Difference						-14%	-24%	-6%	23%	-2%
						-1,131	-2,609	-545	1,785	2,418

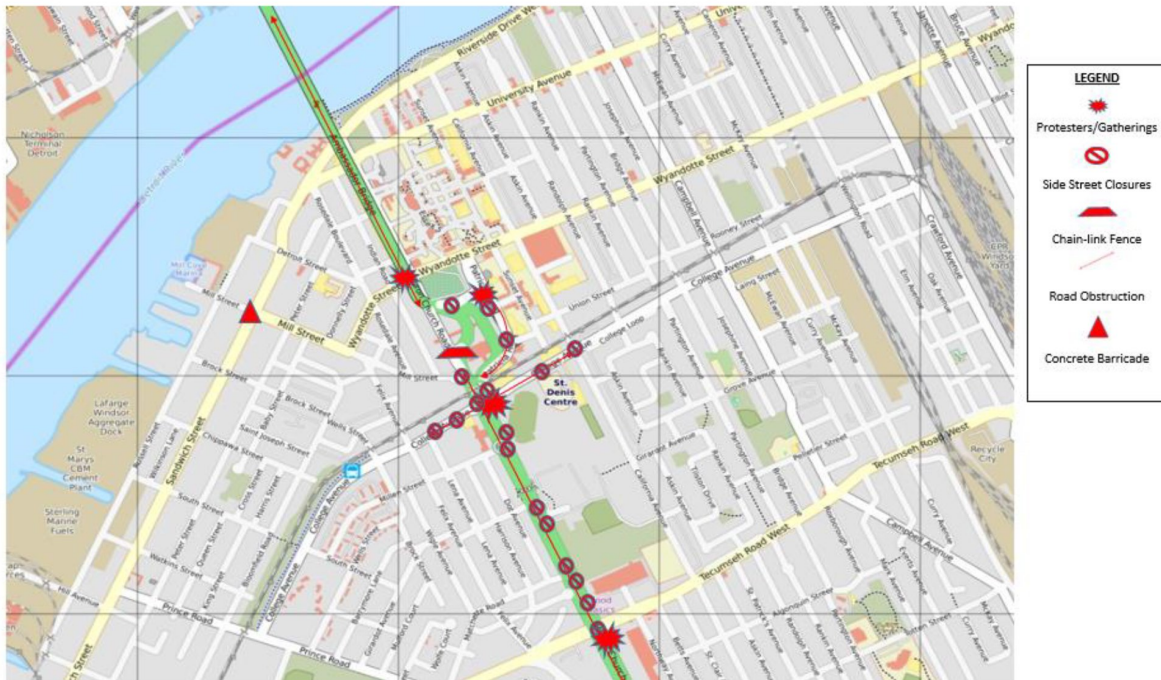
SOR Traveller Conveyance Count

# Passages (Non-Commercial Conveyances)	2022-01-31	2022-02-01	2022-02-02	2022-02-03	2022-02-04	2022-02-07	2022-02-08	2022-02-09	2022-02-10	2022-02-11
	Monday	Tuesday	Wednesday	Thursday	Friday	Monday	Tuesday	Wednesday	Thursday	Friday
Windsor Ambassador Bridge Travellers	1,825	1,873	1,040	872	1,544	611	15	21	16	16
Windsor Tunnel	2,711	3,058	1,693	1,551	2,631	4,029	4,462	4,823	4,762	4,762
Sarnia Blue Water Bridge Travellers	566	550	279	331	716	578	394	380	485	485
Fort Erie Traveller	1,164	1,085	1,017	641	1,049	1,140	998	969	930	930
Niagara Queenston Bridge Travellers	543	416	416	284	512	491	445	452	586	586
Rainbow Bridge Traveller	339	278	265	179	302	334	301	381	465	465
Non-Commercial Conveyance Total	7,148	7,260	4,710	3,858	6,754	7,183	6,615	7,026	7,244	7,244
Difference						0%	-9%	49%	88%	7%
						35	-645	2,316	3,386	61

Ambassador Bridge

- As reported by TC at 10:08 EST, several buses carrying police personnel have arrived on site and law enforcement members have swelled in numbers and are currently staged. Police are slowly approaching protesters at this time. Action by police is continuing and this situation is very fluid and active at this time.
- As of 1303 ET, TC reports that Essex Terminal Railway (ETR) has returned staff and railway equipment back to Lincoln Yard and away from the area of the protest. They will reattempt possibly tomorrow. There will be no train movements through the rail crossing across the front of the Ambassador Bridge today.
- As of 1200 ET partner agency reports that at the request of OPP, TC issued a NOTAM restricting airspace over the protest area in Windsor from 05:00-17:00 EST 12 Feb.

Map of Ambassador Bridge Vicinity showing impacted areas



Blue Water Bridge:

- Sarnia Convoy 2022 Facebook page and Telegram show very little on intended activities for the day. There is conflicting messages regarding the direction of those in Sarnia should go to show their support. (402 Hwy Blockade or Windsor Ambassador Bridge Blockade).

Peace Bridge

- As of 1230 ET, POE reports Town of Fort Erie vehicles and Niagara Regional Police have blocked Central Ave exit off from the QEW as well as at the intersection of Central Avenue and Queen St. Staff will have to take one of the other alternatives accesses to staff parking lot.
- As of 11:45, no border wait time delays. All 5 truck lanes open.
- PBA vehicles are blocking accesses at various points with the Peace Bridge complex.
- Large number of passenger (150-200) with supporter flags lining up on Niagara Pkwy public road near Commercial building. Peaceful and horns being honked. Cars constantly moving between Princess St, Queen St to Mather's Arch along Parkway. Large number of protesters congregating at Mather's Arch Park. PBA monitoring that movement. NRP are also on site.
- Protesters have now made a large presence in the CBSA staff parking lot for Traffic operations.
- 40-50 people with flags, horns. NRP has arrived to block them from entrance to CBSA building.
- Dozens of others have gone down the hill embankment behind RPU and with the direction of NRP are moving westbound past the PBA tolls. Protesters are now standing on the QEW. Police are speaking with them to get them to move. Another large group is setting up at Mathers Arch.
- This weekend, Convoy To Save America (CTSA), a new group formed to peacefully support the official Freedom Convoy 2022, will send two convoys to the U.S. side of the border at the Peace Bridge, Buffalo, NY. One will be travelling up from Kentucky and one will be travelling through New York State. The convoys will end at Pat Sole Park in Buffalo and a rally is planned near the Peace Bridge. They will bring supplies to truckers and supporters to help them peacefully assemble in celebration of freedom.

Prairie Region

Combined Conveyance Counts (as some small POEs do not differentiate between commercial or travellers)

# Passages (Conveyances)	2022-02-03 Thursday	2022-02-04 Friday	2022-02-05 Saturday	2022-02-06 Sunday	2022-02-07 Monday	2022-02-08 Tuesday	2022-02-09 Wednesday	2022-02-10 Thursday	2022-02-11 Friday
Coutts Travellers	27	44	46	83	92	58	15	20	50
Coutts Commercial*	59	117	139	154	196	161	0	12	20
Emerson Travellers	88	97	63	87	98	57	91	34	19
Emerson Commercial	620	763	572	337	438	649	771	63	0
Del Bonita	157	118	0	0	61	64	255	336	287
Carway	62	63	83	97	62	31	67	87	78
Aden	6	6	9	6	1	4	8	6	6
Other Commercial POEs									
Regway	102	81	44	44	59	75	78	73	70
Roosville	135	128	83	127	91	89	125	161	142
North Portal Travellers	47	58	37	40	43	44	38	52	48
North Portal Commercial	382	279	277	305	259	291	427	452	294
Sprague	59	78	21	28	64	71	64	117	123
Boissevain	104	117	40	35	112	123	146	193	148

Emerson:

- As of 12:15 ET, the POE reports that the RCMP continue to monitor and provide updates. Protesters have stated to RCMP and local carriers they may stop allowing livestock vehicles through. Some passenger vehicle travel continues to be processed and released via secondary roads, while commercial vehicles are returned to the US and directed to alternate POEs.

Prairie Region provided the processing hours for the following ports of entry for Feb 12 and 13, 2022:

Feb 12th and 13th

Alberta

Regular Travellers:

- Del Bonita (0900 – 1700 MT) Sat & Sun
- Carway (0800 – 1800 MT) 7 days a week

Commercial Traffic:

- Rooseville, BC
- North Portal, SK

Manitoba

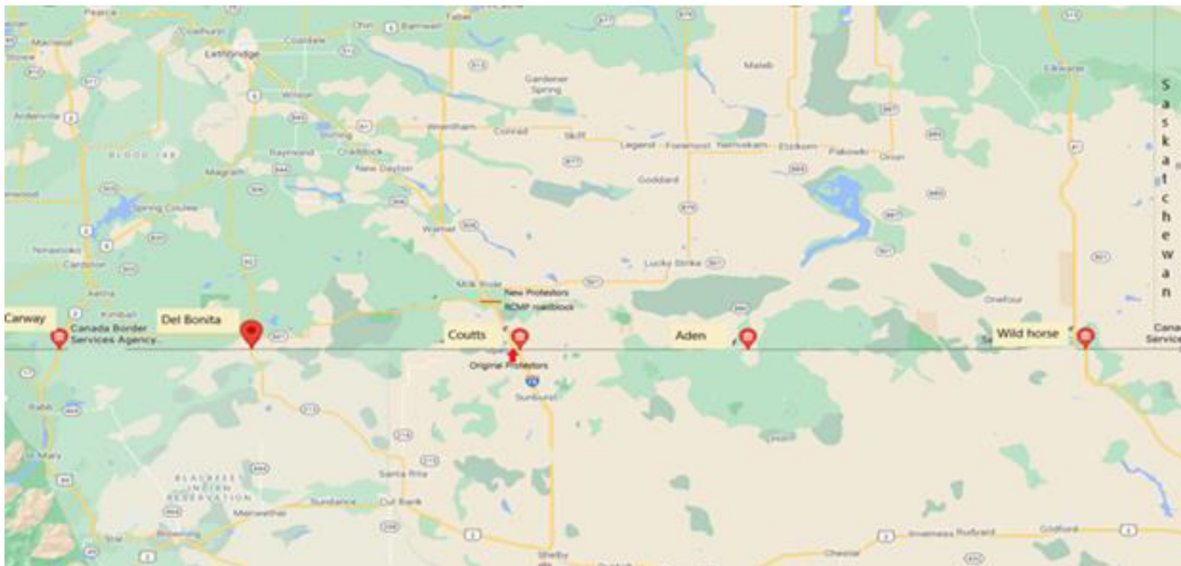
Regular Travellers:

- Tolstoi (0800-2200 CT) 7 days a week
- Gretna (0800-2200 CT) 7 days a week
- Boissevain (24/7)
- Sprague (24/7)

Commercial Traffic:

- Boissevain and Sprague

Road map locations of Carway, Coutts and Del Bonita POEs, AB:



Gretna:

- As of 1216 ET, the border wait time stands at 150 minutes. This is attributed to the increase in traffic diverted from the Emerson POE.

North Portal

- As of 13:25 ET, Superintendent has been advised RCMP have set up 2 checkpoints on HWY 39 on the road to POE and near the rail tracks near the POE. One check point is just north of the POE, one further north on the highway. RCMP stated that they intent to verify purpose of travel and allow a few trucks through at a time. RCMP advised that there is a potential for a rally of supporters coming from Regina.

Regina, SK and Regway POE:

- A convoy is expected to take place on 12 Feb, with a truck convoy departing Regina and travelling down Hwy 6 to the Regway POE.
 - Convoy to Saskatchewan-US border planned Saturday in solidarity with Ottawa protest. [Link](#)
 - Sask. Premier asks protesters not to block border crossings during planned weekend demonstrations. [Link](#)

Pacific Region

Intelligence and Enforcement

Intelligence Landscape (Updates in red)

BLUF: At this time (12FEB2022:1330), the overall threat to CBSA officers and infrastructure is low.

ANALYSIS:

General Threats

- **No change to posture.** According to the RCMP, no formal organized plot of violence has been identified. Factors such as the circulation of misinformation, exhaustion, substance abuse, altercations amongst protesters and with law enforcement and the influence of ideologically motivated actors or charismatic speakers may impact the temperature of the crowd. The potential for violence by a lone actor or fringe group cannot be discounted.

- February 11, 2022, 10:45 hrs, Ontario Premier Doug Ford has declared a 'state of emergency in Ontario' with fines of up to \$100,000 and a year in prison for people who stop roadways. Emergency orders will be temporary but the Ontario government anticipates bringing in new permanent laws on the deliberate blockade of roadways.
- Solidarity actions across Canada have occurred in every province and at least one territory in the past week. These actions are expected to continue, with potential international implications arising from convoys at border crossings in British Columbia, Alberta, Manitoba, Saskatchewan, and Ontario. Based on chatter online celebrating the perceived effectiveness of the convoys and international camaraderie between anti-public health networks in the U.S. and Canada, it is possible that sporadic disruptions at Canadian border crossings will persist for as long as national solidarity actions related to the current situation in Ottawa continue. The prolonging of existing restrictions in January 2022 has led to increasingly violent rhetoric appearing online within anti-public health order narratives.
- On 11 Feb, Transport Canada reported they are monitoring planned protests to occur today at airports in the following cities: Montreal, Toronto, Ottawa, Winnipeg, Regina, Calgary, Edmonton, and Vancouver.
- s.38
s.38 At this time CBSA has not received any information to indicate that the s.38 planned protests will have any operational impact at the Lansdowne POE s.38
s.38

POE Threats

- An ongoing analysis of SRT reporting, OSINT, and s.37 partner intelligence indicates that there are no credible threats currently identified for any POE.
- On 12 February 2022 as of 7:00 ET, CBSA Intel has learned that the protest at Lacolle POE is scheduled for Saturday February 19. Sûreté du Québec has planned to set up a command centre prior to the event and a CBSA liaison officer will be present.
- s.38
s.38 In addition to the ongoing protests at the Ambassador Bridge POE; Detroit, MI; Sweetgrass, MT POE; and Pembina POE, ND, "slow roll" demonstrations will reportedly take place between 12-13 February on the Niagara Peace Bridge between Buffalo, NY, and Fort Erie, Canada. This protest may be similar to the one on the Ambassador Bridge in which protest activity on the Canadian side is entering the fourth day and has shut down vehicular traffic.

Ideologically Motivated Violent Extremism (IMVE)

- No update.** According to the RCMP, while chatter encouraging peaceful and lawful protest continues to circulate, concerns exist that protest events associated with the convoy could be exploited by individuals who engage in or promote actions that pose a risk to public and officer safety. To date there has been one reported POE encounter with an individual expressing extremist ideology. On Feb 5th, an individual ran the port at Sault Ste. Marie after expressing support for QAnon influencer Romana Didulo: "Queen Ramona has lifted all the mandates. The Trudeau Government has fallen and the Alliance is in charge. Queen Ramona has told us to report anyone who enforcing these mandates." In 2021 Didulo supporters in Canada had hand delivered fake "cease and desist" orders to the Carson, Cascade, Paterson, Waneta, Nelway, Rykerts, & Kingsgate POEs. In 2021 Didulo urged her armed followers to kill individuals involved in administering the COVID vaccination program and also any individuals who enforce government mandated COVID restrictions or requirements for vaccination.
- According to ITAC's latest (08 Feb) Threat Highlight: Those seeking to undertake legitimate protest are distinct from those actors espousing violent extremism. The convergence of legitimate protest with ideological extremism both online and in cities across the country presents a possible trigger point and opportunity for potential lone actor attackers to conduct an attack.
- As of 07:00, SOR reporting indicates information received by partners concerning a potentially inadmissible person (A37 Org. Crim.) who may be arriving this evening from Europe to attend protest events in Windsor. Development efforts remain ongoing with NTC and enforcement partners. ICAP has followed up with SOR Intel.

Other Threats

- **Ongoing threat.** The size, unorganized potential and general distraction of some these POE protests continue to create conditions where both criminal actors and migrants may use the events to illegally cross the border into Canada. This may also include protesters who wish to join events on the Canadian side of the border, but do not want to report to Border Service Officers.

Communications

- **No update**

Other Governmental Departments and Media

POE name	Province	S.37 POI	Designated Commercial Office	Status	Police of Jurisdiction	POJ Notified	POJ Present
Pacific Highway	BC	Yes	✓	Ongoing PROTEST	RCMP	Yes	Yes
Douglas	BC	Yes			RCMP	Yes	No
Abbotsford/Huntington	BC	Yes	✓		Abbotsford PD	Yes	No
Coutts	AB	Yes	✓	Ongoing BLOCKADE	RCMP	Yes	Yes
North Portal	SK	Yes	✓	Planned PROTEST	RCMP	Yes	No
Emerson	MB	Yes	✓	Ongoing BLOCKADE	RCMP	Yes	Yes
Pigeon River	ON	Yes	✓	Planned PROTEST	Ontario Provincial Police	Yes	TBD
Fort Frances	ON	Yes	✓	Planned PROTEST	Ontario Provincial Police	Yes	TBD
Sault Ste Marie	ON	Yes	✓	Ongoing PROTEST	Sault Ste Marie Police	Yes	TBD
Sarnia	ON	Yes	✓	Ongoing PROTEST	Ontario Provincial Police	Yes	Yes
Windsor - Ambassador Bridge	ON	Yes	✓	Ongoing BLOCKADE	Windsor Police/OPP	Yes	Yes
Windsor-Detroit Tunnel	ON	Yes			Windsor Police/OPP	Yes	Yes
Fort Erie (Peace Bridge)	ON	Yes	✓	Ongoing PROTEST	Niagara Regional Police/OPP	Yes	Yes
Rainbow Bridge	ON	Yes			Niagara Regional Police/OPP	Yes	No
Niagara (Queenston)	ON	Yes	✓	Planned PROTEST	Niagara Regional Police/OPP	Yes	Yes
Lansdowne	ON	Yes	✓		Ontario Provincial Police	Yes	No
St-Bernard-de-Lacolle	QC	Yes	✓	Planned PROTEST	Sûreté du Québec	Yes	No
Stanstead	QC	Yes	✓		Sûreté du Québec	Yes	No
St-Armand/Philipsburg	QC	Yes	✓		Sûreté du Québec	Yes	No
Woodstock	NB	Yes	✓	Planned PROTEST	RCMP	Yes	No
St-Stephens	NB	Yes	✓		RCMP	TBD	No

- There are 30-40 people on Parliament Hill, and approx. 80-100 people on the surrounding streets. Police resources are monitoring incoming convoys from Quebec and elsewhere in Ontario (as of 10:00 12 Feb).
 - Protests set to disrupt Ottawa's downtown for 3rd straight weekend. [Link](#)
- A 'Pro-Ottawa rally', led by a coalition of local labour unions and community organizations is planned for 12 Feb at Lansdowne Park.
- DHS moves to counter truck convoy in US ahead of Super Bowl Sunday amid trucker protests. [Link](#)
- COVID protests: Hundreds fined as convoy enters Paris. [Link](#)
-

*This information is classified Protected A. IT MAY NOT BE DECLASSIFIED OR DISTRIBUTED OUTSIDE THE ORIGINAL RECIPIENT WITHOUT THE CONSENT OF CBSA. If you have any questions or follow up requests for detailed information, please contact the Border Operations Centre at **Personal Info.***

Ces renseignements sont classifiés Protégé A. IL NE PEUT PAS ÊTRE DÉCLASSIFIÉ OU DISTRIBUÉ À L'EXTÉRIEUR DES DESTINATAIRES ORIGINALS SANS LE CONSENTEMENT DE L'ASFC. Si vous

*avez des questions ou désirez faire un suivi de demandes de renseignements détaillés, veuillez communiquer avec le Centre des opérations frontalières au **Personal Info.***



Event Specific Instructions to the Field – Enhanced Vigilance

Background:

On January 15, 2022, Order in Council (OIC) changes came into effect requiring mandatory vaccination for commercial truck drivers crossing the border. In response to this, large protests took place in the Ottawa area during the weekend of January 28 - 30, 2022 and are ongoing. Protests and demonstrations spread to other cities in Canada on the weekend of February 4 – 6, 2022, including at Queens Park in Toronto and Quebec City, with more currently evolving in the Southern Ontario Region. Protests at or near ports of entry (POEs) are also occurring or possible.

The CBSA has contingency plans in place and works closely with our law enforcement partners to respond to activities or events that may impact POE operations, including POE closures. In some regions, management teams have begun shifting resources from impacted POEs to other nearby ports, to maintain services in response to protest activity targeting specific POEs. The overall threat level for Canada's POEs remains low; however, there has been an increase in divisions and aggressive messaging observed in some groups and the Agency is prepared to respond, in concert with law enforcement partners, if the threat environment changes.

Please note that individuals participating in demonstrations are known to record or film their interactions with law enforcement. Officers are reminded to not make comments on behalf of the Government of Canada or the CBSA, and should refrain from expressing personal opinions on the demonstrations while on duty. Questions related to the CBSA's posture should be directed to regional communications via local management.

Officer vigilance:

While participating in lawful protests in and of itself is not grounds to deny individuals entry into Canada, border services officers (BSOs) should exercise enhanced vigilance and closely examine travellers to ensure *Quarantine Act* requirements are met and individuals are seeking to enter Canada for a lawful purpose.

BSOs should take care to ensure individuals entering Canada have met all requirements to enter under the *Quarantine Act* OICs. Proof of vaccine should be examined carefully to ensure the document is valid, BSOs should ensure ArriveCan information has been properly submitted, and pre-arrival testing has been completed. If *Quarantine Act* requirements are not met this could be grounds to deny individuals entry into Canada. Guidance on COVID-19 travel measures can be found [here](#).

The following list will provide frontline BSOs with potential indicators which may help identify individuals who participate in unlawful or disruption activities:

- Individuals may be in possession of written material which encourages violence or may be radical in nature; they may also be in possession of material pertaining to historical events which have been disrupted.
- Individuals may have criminal records for violence, trespassing, destruction of public property, or resisting arrest.

- Individuals may be vocal about their intentions to participate in unlawful or disruption activities.
- Individuals may have a history of attending similar gatherings or identify themselves with particular causes.
- Individuals may be in possession of weapons, tools for vandalism (spray paint, marbles, paintballs, sparkplugs), items to camouflage their appearance (ski masks, goggles, costumes), or items for counter-surveillance of law enforcement. Any item which is incongruous with the stated purpose of their visit should be considered suspicious.

Additional information regarding Ideologically Motivated Violent Extremists (IMVE) can be found [here](#). BSOs are asked to familiarize themselves with this information and should be directed to contact their regional Intelligence should further information on IMVE be required.

BSOs at primary encountering any foreign nationals entering Canada for the purposes of participating in protests should refer such persons to secondary for confirmation of their eligibility to enter Canada, especially if the above indicators raise concerns. It should be noted, however, that there is no legal authority to refuse entry to a foreign national solely for seeking to participate in a peaceful protest.

Officer powers and authorities:

BSO response options depend on their scope of authority to conduct an arrest.

BSOs have no authority to conduct an arrest in relation to a domestic event, occurring outside of the POE.

When conducting their duties at a POE, BSOs have arrest authorities under the *Customs Act* (CA), *Immigration and Refugee Protection Act* (IRPA) and the *Criminal Code* (CC).

When a BSO is hindered, impeded, obstructed or otherwise interfered with by any person (including a Canadian Citizen) in the performance of their duties under the CA, IRPA or CC, that officer may exercise their authority to arrest that person for the offence of hindering under s. 153.1 of the CA, impeding under s. 129(1)(d) of IRPA, or obstructing under s.129 of the CC, as the case may be.

To hinder/impede/obstruct requires a direct action, other than a physical assault. While they are unpleasant to deal with, clients who are rude, insulting or slightly un-cooperative are not considered to be hindering/obstructing/impeding an officer.

The following are examples that could be considered hindering, obstructing or impeding an officer:

- After completion of a primary or secondary examination, a traveller refuses to leave the area and the traveller purposely interferes with other examinations and tells others in the vicinity they should not cooperate with officers.
- An individual not being processed by the CBSA arrives at the POE, refuses to leave the area and purposely interferes with other examinations and tells others in the vicinity they should not cooperate with officers.

IMPORTANT: The decision to arrest should be neither immediate nor automatic in these situations. It should only be used as a last resort, assuming all other available avenues of resolution have been exhausted. De-escalation should always be attempted first. The authority to arrest does not supersede an officer's capacity to respond in a manner that they will not put themselves or others at risk. If the event is too large to manage for POE officer(s) (e.g. instances involving many individuals) POE management will contact local law enforcement for assistance.

Any time an arrest is made under s.153.1 of the CA or s.129(1)(d) of IRPA, CBSA criminal investigations must be notified. Arrests made for obstruction under s.129 of the CC require the responding police agency to be notified. Any individual who is arrested must be provided their Charter warning and CBSA [arrest and detention practices](#) should be followed.

The CBSA should not intervene in demonstration activities occurring outside of POE property and should refer to local law enforcement agencies for response.

In all instances CBSA management will follow the incident reporting and/or business continuity plans.

Use of force/support to law enforcement partners:

Agency policy states that when officers are working at the port of entry, they are expected to wear their Agency issued defensive equipment, as they may be required to enforce or administer program legislation at a moment's notice as part of their regular duties. Officers are not permitted to carry defensive equipment when performing any duty or assignment outside a port of entry or CBSA office that does not unequivocally involve the administration or enforcement of CBSA program legislation or an expectation to administer or enforce CBSA program legislation.

When CBSA officers are authorized to wear their defensive equipment (including the duty firearm) they are only authorized to use force in the course of the enforcement of program legislation, or to defend themselves, fellow officers, other CBSA employees, or anyone under the CBSA's care and control from the threat of violence.

Under the Treasury Board Legal Assistance and Indemnification Policy, officers are eligible for protection if they acted:

- in good faith;
- in the interests of the Crown; and,
- within the scope of your work duties.

According to the [Directive on Use of Force and Reporting](#), requests received by the CBSA from the police to assist with domestic policing (e.g. an armed intruder situation outside of the secured CBSA controlled area) would normally be declined. However, the CBSA recognizes that there will be emergencies where a grave threat to officer or to public safety unfolds quickly and a CBSA officer may need to react quickly to assist a law enforcement partner. The nature of this urgent assistance may not involve the administration of program legislation or support to a Public Safety partner. However, the CBSA will generally support employees taking appropriate action in the interest of public safety although these circumstances are expected to be exceptional and rare. This recognition does not constitute a permission to engage in activities such as domestic policing, nor does it constitute permission for CBSA to proactively plan to take on such a role as part of a security or like exercise. In summary:

- The circumstances of the request must be exigent (i.e. unfolding too quickly for the law enforcement officer to secure back-up with its own agency),
- The requests for assistance must be made by the law enforcement officer, and
- The threat to safety must be serious.

Cover and concealment at POEs:

The Agency maintains a guideline for best practices for cover and concealment at the port of entry. Officers trained in the use of control and defensive tactics (CDT) and in possession of defensive equipment are expected to manage situations involving persons who may be prone to violence and who may be in possession of a weapon, including a firearm, up to such point that the officer believes they have reached the limits of their training and personal abilities. Where these limits have been reached, the officer may permit the individual to proceed into Canada and immediately notify the police force of jurisdiction. In addition, each land border port of entry will have high risk standard operating procedures developed that should involve support from local responding police agencies.

Reporting and information sharing:

Any protest activities or events having an impact to CBSA operations should be reported to the Border Operations Centre (BOC) using the Single Reporting Tool (SRT) in a Protected A environment. Regions are also to engage regional intelligence operations, when necessary.

Daily reporting will include situational awareness through the BOC and operational event reporting from the regions. The BOC will ensure that the operational response planners and decision makers are engaged through the regular event management process.

The BOC has contact information for the Duty Executives of each branch and region, and can contact them 24 hours a day in case of emergency.

BACKGROUNDER ON THE IMPACT OF A ROAD BLOCKADE AT THE AMBASSADOR BRIDGE

Key Messages:

- The Ambassador Bridge is the **busiest crossing** along the Canada-U.S. border handling over around \$390 million of trade/day representing 26% of the country's exports and 33% imports by road. The bridge records more than 7,000 daily commercial vehicle crossings daily.
- It is estimated that the **cost to the Canadian economy** of a full shutdown of the bridge would likely be in the range of **\$45M/day** over the first week based on current mitigation efforts put in place by shippers and available alternative options. However, the impact could reach **\$86M/day to \$161M/day** (extreme case) in the event where other crossings become unavailable and the situation drags on in length.
- The impact will be especially acute for **manufacturers**, but especially the auto sector given its high concentration in Southern Ontario, its high integration with the US, and the just-in-time nature of its business model. Automakers in Canada and the US, including Ford, Toyota and Honda, have already started scaling back or cancelling production.
- From Monday to Thursday, February 7th-10th, the blockade at the Ambassador Bridge has **diverted traffic** away to nearby crossings, with Sarnia absorbing most of the excess traffic (100% increase) but also Fort Erie and Queeston (30% increase). The current net cumulative weekly effect (-7%) is relatively small. The rerouting of traffic however **erodes the number of hours** truckers are able to drive as per safety regulations and adds significant costs to the industry.
- This disruption adds to **pandemic-related supply chain disruptions**, such as the semiconductor shortages, truck labour shortage and the recent BC flooding.

Context

"Freedom Convoy" protesters have set up blockades at a few major border crossings over the last few days resulting in delayed production and shutdowns, congestion at border crossings, delays in shipments, higher transportation costs.

As of February 11, **three border crossings were impacted**, while protesters are planning to disrupt an additional seven border locations (see map in **Annex A**):

- The blockage in **Coutts, Alberta**, which started at the end of January, allows one lane of traffic to open in each direction, limiting impact.

PROTECTED B

- The border crossing in **Emerson, Manitoba**, has been fully blocked as of Wednesday night, February 9th.
- The **Ambassador Bridge, Ontario**, has been blocked since February 7th. The situation remains fluid, but protesters agreed to open one lane of traffic into Canada from the US on February 11th.

This backgrounder **focuses** on the economic impact of the blockade at the **Ambassador Bridge**.

Importance of the Ambassador Bridge

The Ambassador Bridge connects Windsor, ON to Detroit, MI. It is the **busiest crossing** along the Canada-U.S. border in terms of trade value and in terms of number of commercial vehicle border crossings.

It handled over **\$140B in merchandise trade** in 2021 (approximately \$390 million each day), which represents 26% (\$63B) of the country's exports moved by road and 33% (\$80B) of the country's imports moved by road.

The border crossing handles a diverse mix of high-valued freight drawn heavily from the **automotive and related manufacturing** sectors. Nearly half of imports and exports transiting through the Ambassador Bridge by road were automotive vehicles and parts, machinery and equipment, plastics, and electronics. Additionally, Canada imported \$4B in **pharmaceutical** products and \$2.4B in **medical equipment** and exported over \$2 billion each in pharmaceutical products and **prepared food** products through Ambassador in 2021 (see **Annex B** for more details).

Ambassador is particularly important to **Ontario and Quebec**, which accounted for almost 98% of origins for exports, as well as the Great Lakes states such as Michigan, Ohio, Indiana, and Illinois (see **Annex C** for more details on origin/destination).

It handled 2.7M **commercial vehicle crossings** in 2020 (more than 7,000 daily), which represents 28% of the national total and nearly twice the volume handled by the second largest border crossing in Sarnia.

Economic impact analysis

Transport Canada's preliminary economic estimates suggest that the closure of the Ambassador bridge will result in net losses to Canadian gross domestic product ranging from **\$45 million to \$161 million per day**. These results reflect an impact of around a week with varying degrees of mitigation efforts, and partial to wide-spread production shutdowns. These estimates also consider that Canada's **automotive sector** is vulnerable to the disruption given the just-in-time nature of this supply chain.

Given the current mitigation efforts and rerouting occurring at this point, the impact is more likely to be **closer to the lower bound** estimates (\$45M/day) than the

PROTECTED B

wider upper bound. The impact could however increase if the disruption drags on for another week or other crossing points become inaccessible.

Macro Economic Scenarios

Transport Canada developed three scenarios to analyze the impact of a bridge closure using an input-output model, taking into account that an array of Canadian industries is highly reliant on inputs imported via the bridge:

Scenario 1: Shutdown of the auto sector (\$45M/day). This scenario assumes that the automotive sector shuts down while other industries are able to continue producing thanks to **mitigation efforts** and rerouting traffic through alternative gateways.

However, these other industries are incurring losses based on perishability of their inputs and exports. For example, perishable goods, such as fresh vegetables or flowers are assumed to lose a high proportion of their value every day, while it is not the case for a firm exporting steel.

Scenario 2: Shutdown of the manufacturing sector (\$86M/day). This scenario assumes that, in addition to the shutdown of automotive industries, the lack of inputs for other manufacturing industries, such as machinery and primary metal manufacturing, also lead to shutdowns and inability to export.

Scenario 3: Widespread shutdown across the economy (\$161M/day). This scenario assumes that the disruption of imports and exports crossing the Ambassador Bridge leads to widespread shutdowns and production outages across the Canadian economy. This scenario assumes that traffic cannot be rerouted to other gateways.

See **Annex D** for detailed information on the economic impact of the blockade.

Impact on key Supply chains

Certain industries will be impacted more significantly than others as they depend heavily on trade movements across the Ambassador Bridge to maintain their supply chain.

Canada's **automotive sector**, which is concentrated in Southern Ontario, is bearing the brunt of the bridge closure. The sector consists of a network of specialized manufacturers which are highly reliant on inputs imported from the U.S. It is one of the most integrated supply chains between the U.S. and Canada with components crossing the border by truck multiple times along the production process. There is a high share of U.S. content in Canadian exports of motor vehicles and parts to the U.S.

Many assembly plants also adopted **just-in-time organization models**, in which vehicle parts and components are produced and shipped on demand. This means that they carry very small inventories of parts (one or two days worth of production). Automakers in Canada and the U.S. have already started scaling back or cancelling production due to parts shortage:

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- **Ford Canada** is running its plants in Oakville, Ont., and Windsor at reduced capacity.
- **Toyota Canada's** facilities in Cambridge and Woodstock, Ont. are likely to remain idled for at least the rest of the week.
- **Honda Canada** briefly suspended production at its facility at Alliston, Ont., on Wednesday, and on Thursday and planned to temporarily suspend one production line on Friday.
- **Stellantis** plant in Windsor (which makes Chrysler minivans), cut production at two shifts on Tuesday before starting them up again on Wednesday.

The Canadian **food and beverage** manufacturing industry heavily relies on U.S. suppliers (fruits and vegetable), especially during winter time and delays created by the blockades will impact the freshness of products. There is a risk that some manufacturers will have to shutdown if the situation persists which could in turn lead to less availability of products and higher prices in food markets.

For many Canadian businesses, the blockades add to **pandemic-related supply chain disruptions**, such as the semiconductor shortages, that were already impacting the automotive industry. Similarly, the food industry was already compromised by two years of pandemic, labour shortages and the recent BC flooding.

Potential rerouting options

Alternative border crossings

Based on the latest Canadian Border Service Agency traffic counts, the blockade at the Ambassador Bridge has diverted traffic away from that border crossing to nearby crossings (Sarnia, Fort Erie and Queenston).

For the week of February 7th (Monday through Thursday), commercial traffic at the Sarnia border crossing (Blue Water Bridge) was almost twice the volume experienced during the prior week while it was 30% higher in both Fort Erie and Queenston, indicating significant regional redistribution of traffic to those border crossings as Ambassador remained closed off.

The net cumulative impact of the Ambassador Bridge blockade from Monday to Thursday was relatively small (-7% compared to the previous week).

The rerouting of traffic however imposes challenges to manufacturers as well as the trucking industry. Rerouting adds unnecessary time to a trucker's journey. As regulations in Canada limit the number of consecutive hours a commercial truck driver can work, this will impact the capacity of the transportation industry.

Commercial and traveller border crossing volume at Ambassador Bridge, Sarnia, Fort Erie and Queenston are shown in **Annex E**.

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Limited modal substitution

The product mix carried by the Truck and Rail modes has little overlap. Rail specialises in moving heavy, bulky goods on long distances while truck concentrates in moving time-sensitive, finished and manufactured goods on relatively short distances. As a result, the **scope for modal substitution**, especially at short notice during emergencies, is **very limited**.

Annex F shows the top commodities moved by rail and road to/from nearby, middle and far states.

In terms of **other substitution options**, auto and pharmaceutical manufacturers have been considering using **air** as an alternative mode of transportation to move their products.

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ANNEX A:



COVID Mandate Protests – Impacts to Commercial CBSA Ports of Entry



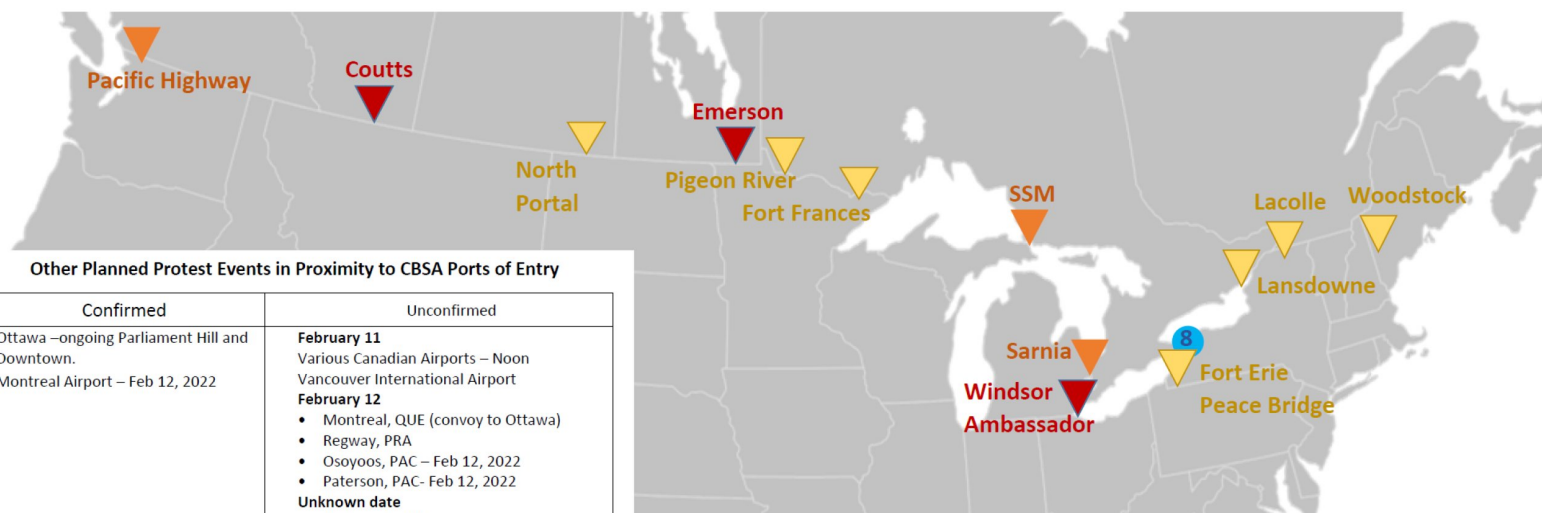
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2022/2/11 07:30h

- ▼ Ongoing Blockade of CBSA Port of Entry – Travellers and Commercial Goods
- ▼ Ongoing Protest in Proximity to CBSA Port of Entry – No Impact
- ▼ Planned Protest in Proximity to CBSA Port of Entry
- CBSA Port of Entry – Designated Commercial Office – Not Currently Impacted

CBSA Designated Commercial Offices (Land)

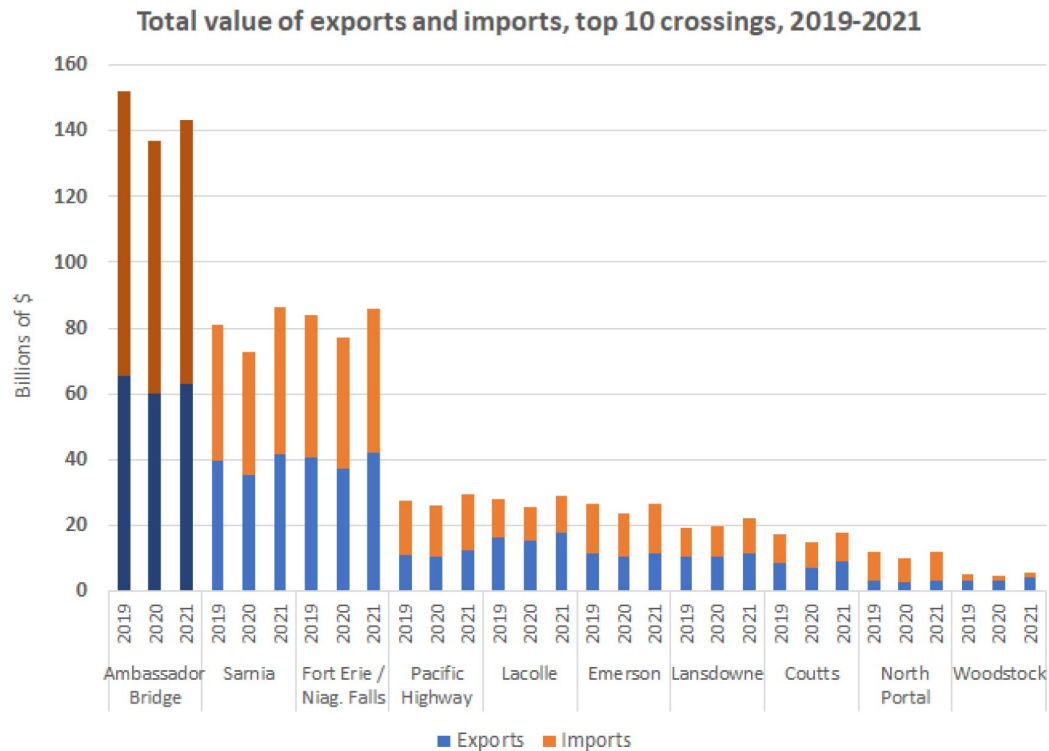
1. Pacific Highway Commercial
2. Coutts
3. North Portal
4. Emerson
5. Sarnia (Blue Water)
6. Windsor (Ambassador)
7. Fort Erie (Peace Bridge)
8. Queenston
9. Lansdowne
10. St-Bernard-de-Lacolle
11. Woodstock



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ANNEX B:**Imports (Source: Statistics Canada, Merchandise Trade Statistics)**

HS2 Commodity Type	2019		2020			2021		
	\$ value (B)	% share	\$ value	% share	y/y change	\$ value	% share	y/y change
Automotive	\$23.50	27.20%	\$17.70	23.10%	-24.70%	\$17.40	21.70%	-1.70%
Machinery	\$15.40	17.80%	\$13.50	17.60%	-11.90%	\$13.60	17.00%	0.70%
Electronics	\$9.20	10.60%	\$7.60	10.00%	-16.70%	\$7.40	9.30%	-3.00%
Pharmaceutical products	\$1.80	2.00%	\$1.90	2.50%	10.30%	\$4.00	5.00%	106.20%
Plastics	\$3.40	3.90%	\$3.40	4.40%	-0.60%	\$3.70	4.60%	8.90%
Medical or surgical equipment	\$2.40	2.80%	\$2.20	2.80%	-8.70%	\$2.40	2.90%	8.80%
Furniture	\$2.50	2.90%	\$2.20	2.90%	-11.50%	\$2.20	2.70%	-3.20%
Iron and Steel	\$2.10	2.40%	\$1.70	2.20%	-20.80%	\$2.10	2.60%	25.00%
Articles of iron or steel	\$2.00	2.30%	\$1.80	2.40%	-7.60%	\$2.10	2.60%	13.10%
Prepared food	\$1.30	1.50%	\$1.50	2.00%	16.30%	\$1.40	1.80%	-5.40%
All other commodities	\$22.90	26.50%	\$23.20	30.20%	1.00%	\$23.90	29.80%	3.20%
Total	\$86.40	100.00%	\$76.80	100.00%	-11.20%	\$80.10	100.00%	4.30%

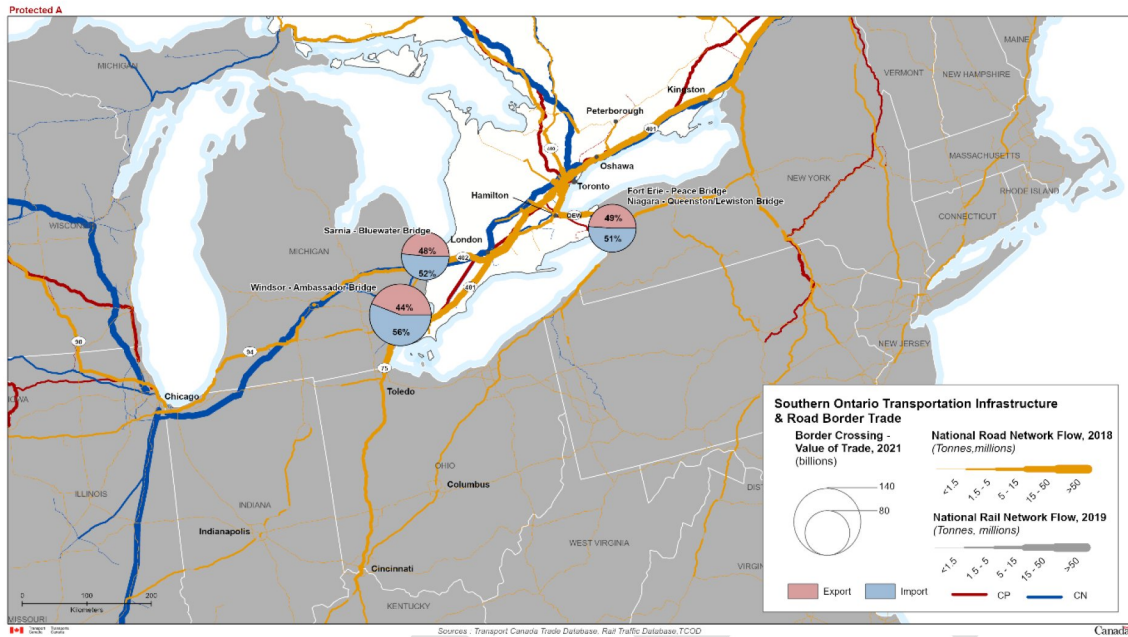
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Exports (Source: Statistics Canada, Merchandise Trade Statistics)

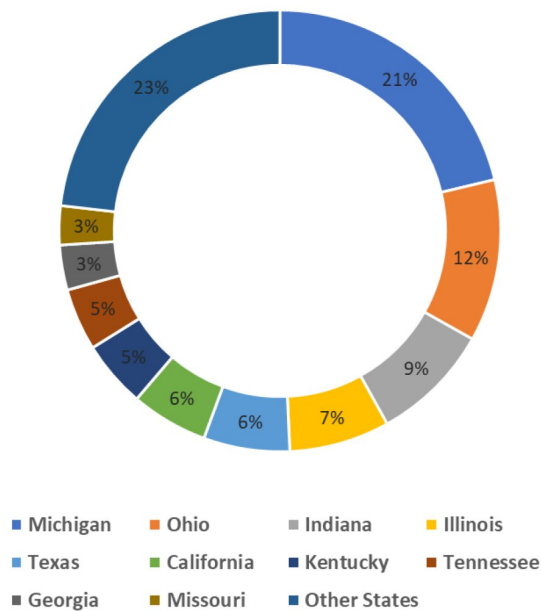
HS2 Commodity Type	2019		2020			2021		
	\$ value (B)	% share	\$ value	% share	y/y change	\$ value	% share	y/y change
Automotive	\$18.10	27.70%	\$14.30	23.80%	-21.20%	\$13.30	21.10%	-6.50%
Machinery	\$10.40	15.90%	\$8.70	14.40%	-17.00%	\$8.50	13.50%	-1.20%
Plastics	\$2.90	4.50%	\$3.10	5.10%	4.20%	\$3.40	5.40%	11.50%
Electronics	\$2.80	4.30%	\$2.70	4.40%	-6.30%	\$2.90	4.60%	10.20%
Pharmaceutical products	\$2.40	3.60%	\$2.30	3.90%	-2.00%	\$2.40	3.70%	1.10%
Iron and steel	\$1.60	2.40%	\$1.50	2.40%	-5.50%	\$2.30	3.70%	58.30%
Prepared foods	\$1.80	2.80%	\$2.10	3.50%	12.70%	\$2.20	3.50%	6.40%
Furniture	\$2.30	3.50%	\$2.00	3.30%	-13.50%	\$2.00	3.10%	0.30%
Articles of iron or steel	\$1.50	2.30%	\$1.40	2.40%	-3.70%	\$2.00	3.10%	39.70%
Aluminum and articles thereof	\$1.20	1.90%	\$1.40	2.30%	12.10%	\$1.70	2.80%	28.20%
All other commodities	\$20.40	31.20%	\$20.70	34.50%	1.30%	\$22.40	35.40%	8.20%
Total	\$65.50	100.00%	\$59.90	100.00%	-8.40%	\$63.20	100.00%	5.40%

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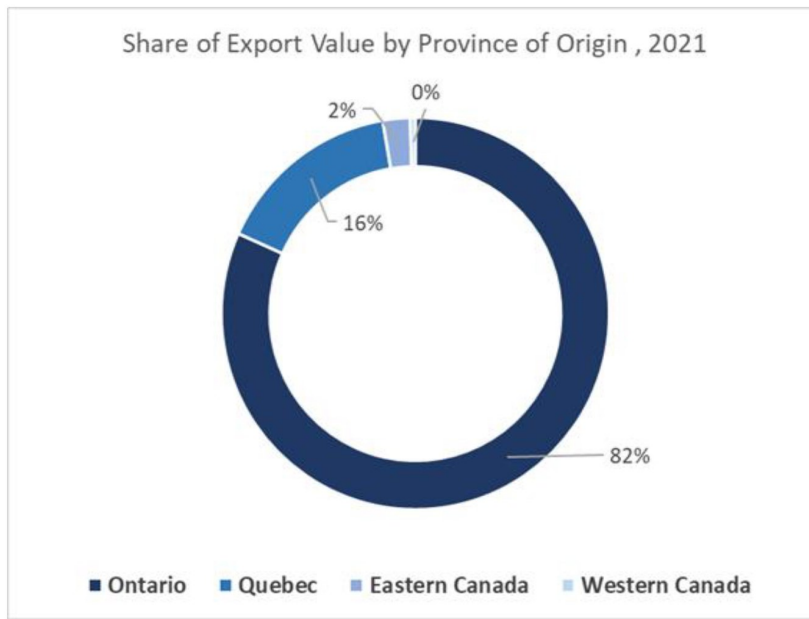
ANNEX C: Value of trade at Southern Ontario border crossings, and road and rail network flows



Share of Road Trade to/from Top States exit/clear at Ambassador Bridge by Value, 2021



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ANNEX D: Ambassador Bridge Closure – Economic Impact

(Daily impact on Canadian GDP during first week, \$ millions)

Industry	Scenario 1 "Low"	Scenario 2 "Middle"	Scenario 3 "High"
All industries	45.2	85.5	160.6
Transportation equipment manufacturing	14.8	15.1	15.9
Food and beverage manufacturing	1.0	1.3	11.6
Machinery manufacturing	0.4	7.9	8.4
Chemical manufacturing	0.5	1.0	8.1
Primary metal manufacturing	1.5	6.3	6.7
Other manufacturing	1.5	2.5	14.7
Wholesale and retail trade	4.5	8.2	14.6
Transportation and warehousing	2.2	4.1	8.0
Agriculture and forestry	0.8	1.0	7.9
Other industries	18.1	38.1	64.7

Source: Transport Canada

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ANNEX E: Commercial and traveller border crossing volume at Ambassador Bridge, Sarnia, Fort Erie and Queenston

SOR Commercial Conveyances

# Passages (Commercial Conveyances)	2022-01-31	2022-02-01	2022-02-02	2022-02-03	2022-02-07	2022-02-08	2022-02-09	2022-02-10
	Monday	Tuesday	Wednesday	Thursday	Monday	Tuesday	Wednesday	Thursday
Windsor Ambassador Bridge Commercial	3,554	4,864	4,365	3,385	1,728	5	0	0
Sarnia Blue Water Bridge Commercial	2,117	2,828	2,182	1,937	2,663	4,845	5,119	4,894
Fort Erie Commercial	1,258	1,762	1,832	1,260	1,362	2,009	2,241	2,526
Niagara Queenston Commercial	1,168	1,386	1,440	1,017	1,213	1,372	1,914	1,964
Commercial Conveyance Total	8,097	10,840	9,819	7,599	6,966	8,231	9,274	9,384
Difference					-14%	-24%	-6%	23%
					-1,131	-2,609	-545	1,785

SOR Traveller Conveyances

# Passages (Non-Commercial Conveyances)	2022-01-31	2022-02-01	2022-02-02	2022-02-03	2022-02-07	2022-02-08	2022-02-09	2022-02-10
	Monday	Tuesday	Wednesday	Thursday	Monday	Tuesday	Wednesday	Thursday
Windsor Ambassador Bridge Travellers	1,825	1,873	1,040	872	611	15	21	16
Windsor Tunnel	2,711	3,058	1,693	1,551	4,029	4,462	4,823	4,762
Sarnia Blue Water Bridge Travellers	566	550	279	331	578	394	380	485
Fort Erie Traveller	1,164	1,085	1,017	641	1,140	998	969	930
Niagara Queenston Bridge Travellers	543	416	416	284	491	445	452	586
Rainbow Bridge Traveller	339	278	265	179	334	301	381	465
Non-Commercial Conveyance Total	7,148	7,260	4,710	3,858	7,183	6,615	7,026	7,244
Difference					0%	-9%	43%	88%
					35	-645	2,316	3,386

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ANNEX F: Top commodities moved by rail and road to/from nearby, middle and far states.

The extent of modal specialisation can be seen in the country's merchandise trade data by breaking the values down by commodity and by distance bands. "Nearby" states to Windsor include Michigan, Ohio, Wisconsin, Illinois, and Indiana while "Middle" states include a band of states adjacent to the nearby states. This would include Minnesota, Iowa, Kentucky, Virginia, Pennsylvania and New York. The remaining states farther away would be classified as "Far".

Very little of the top commodities moved by truck could be moved by rail. The rail mode moves about half of the finished vehicles but apart from that almost no traffic moving from states adjacent to or within 500 km of the Ambassador Bridge would be expected to move by rail.

Value of Trade moved by Truck and Rail through Windsor

Trade Value by Proximity of US State and Commodity for Rail/Truck for Windsor, ON

